

THE LEGISLATIVE ASSEMBLY OF MANITOBA

8:00 o'clock, Monday, May 29, 1972

MR. CHAIRMAN: The Honourable Member for Inkster.

MR. GREEN: Mr. Chairman, I don't want to take too much time of the Estimates and I stand here in trepidation of my honourable friend the Member for Morris but I do just have a few more remarks to make concerning the Department of Commissioner of Northern Affairs, and I am trying to recall back my words of this afternoon when probably I was more exercised than I need have been by the Honourable Member for Assiniboia.

There's one remark that I made that perhaps I think should be clarified. I indicated that the community development budget had been turned over from the Department of Health and Social Development to the Brotherhood themselves so that they conducted their own development program and I'm quite certain that the majority if not all of that money was obtained from the Federal Government who had jurisdiction on the reserves, so because my honourable friend the Member for Portage was a little annoyed at people not particularizing as to where the money came from, I may say that I don't remember exactly the terms of the agreement but I know that we had been handling the community development program, we entered into an agreement with John Chretien and the Indian Brotherhood whereby the Provincial Department no longer handle the program, the money that we were spending whether it had been from federal sources or provincial sources or part of each, and I say more likely because it was reserves 100 per cent federally, was turned over to the Brotherhood for the handling of that problem.

I notice the Member for Portage la Prairie was quite annoyed because people were not giving proper credit to whatever government was due to receive it in connection with various programs which makes the development over the weekend rather interesting. I notice that when the Prime Minister came to Winnipeg on this occasion he wasn't entirely immune to making statements about what the Federal Government was doing. I think that the time that he came several years ago in 1968 he said something like, "well why should I sell wheat," and I notice that when he came this weekend he didn't say "why should I buy boxcars;" he indicated that the Federal Government had bought 42 boxcars. So apparently he too has, for some reason, -- (Interjection) -- yes, he may be -- but in any event he didn't come and say why should I buy boxcars. He came and said, I bought 42 boxcars and apparently thought that that was some credit to him.

I want to discuss for a moment the remarks that were made by the Honourable Member for Rhineland because although it's been explained time and time again, many of the tangible results of the Northern Task Force he insists on ignoring what has been said and pretending that nothing has happened since the creation of the Northern Task Force. Mr. Chairman, the Northern Task Force moved in two stages. First was with regard to local government in northern Manitoba and the honourable member was here when that program was legislated, when we set up a system of community council in northern Manitoba with the right to choose their own council, with the right to receive their unconditional grant and distribute it as they saw fit. Then the setting up of a Northern Association of Community Councils which the Honourable Minister has already described.

But I think that those were -- that was only the first stage. The next stage was economic and social development. And, Mr. Chairman, if anything, the government should be criticized in this area for moving on too many fronts rather than for not moving because it would seem that in the last two years there hasn't been a Minister who hasn't tried to invest himself fully into northern Manitoba, with the result that there is a wide range of programs that didn't exist before and with the further result that the northerner has much more options available to him than he ever had in the past. I think I can describe just some of them if the Minister will permit me.

The Northern Affairs Program which moved into the Community Development and the other field was merely one program. Since that time there has been set up Bill 17 which is referred to in the recommendations that the honourable member has before him whereby Crown corporations can be set up in the local areas to develop a local resource. That has been done with the Moose Lake Logging Company and it's been done with regard to pulp cutting on the Eastern side of Lake Winnipeg and has also been done with regard to wild rice development. That's only one front. In addition to Bill 17, there was set up a Communities Development Fund which had put on it members of the -- on the Board of Directors were representatives of people from the areas concerned and if they don't move under Bill 17 with a Crown corporation

(MR. GREEN cont'd) they can move under the Communities Development Fund in a loantype of operation. If they don't want Bill 17 and if they don't want to get money from the Community Development Fund then there's another grant program under ARDA III under which the resources of a community can be developed through that program. So there's at least three, Mr. Speaker, and I may be forgetting some. Three, and then the co-operative which is run under the Department of the Minister of Agriculture. So there is four means of economic development which is now available to those communities.

In addition to that, under the Minister of Agriculture as well, there's the Northern Manpower area which is designed specifically -- and this is something new -- specifically to look at the industrial opportunities in northern Manitoba, look at the manpower force available in northern Manitoba and relate the manpower force to the industrial opportunities and create a social bridge from the manpower to the industrial opportunity. -- (Interjection) -- Well, Mr. Chairman, the Northern Manpower Corps is something that was developed within the past two years. The Northern Manpower Corps under the Department of Agriculture was something that was developed in the last two years under Mr. Austman. Is that not correct? Well, I'll let the former Minister get up when he chooses. My impression is that this Northern Manpower Corps was developed in the last two years. If I'm wrong the honourable member he can correct me, but that's my impression.

Under the Minister of Highways we developed the road clearance program which gave for the first time an opportunity for roads to be cleared through local labour in the area rather than through the letting out of these contracts to tenders. That happened under the former Minister of Transportation and was continued.

Now, Mr. Chairman, I don't want to dwell through the entire ambit of it. Each of the Ministers in delivering his Estimates will be discussing those things but I assure the Honourable Member for Rhineland that one could go through each community and show examples of it. When I first was appointed Minister of Health, the health situation in Churchill was a crisis. Now they have a better health service in Churchill than you probably have in Winnipeg because the university program which has extended out to Churchill for the purpose of providing a rotating series of ongoing top medical service to the community of Churchill has given Churchill as high a degree of medical service as they have in most communities in southern Manitoba. One goes to a new development in Leaf Rapids, and I know there will be criticism over this, but the kind of development program that has been started in Leaf Rapids, another northern community, if it's successful -- and I say there is every chance that it will be successful -- will be a model for the development of northern communities right across this country, and I could go on and on. In each northern community, Mr. Speaker, one can see signs of the NEW type of development thrust that has been carried on by various parts of this government, and if my honourable friend wants to go through those 47 recommendations, recommendation by recommendation, he will find that at least half of them have already been implemented and many others are in the process of being implemented.

MR. CHAIRMAN: The Honourable Member for Rhineland.

MR. FROESE: The Minister of Labour is very anxious to get the Estimates passed. I think he should take his seat so that he could take part in the discussion rather than to shout from the rear.

I was quite interested in what the Member for Inkster had to say. I don't think the situation between the various communities in northern Manitoba and those that come under Federal jurisdiction, distinguished as they are, as the member pointed out, I don't think this has been brought to our attention before. I was not on the Northern Task Force Committee so I am not aware of some of the situations that are there at the present time.

The Member for Inkster brought out many different points such as the road clearing project under the former Minister of Highways. Apparently the former Minister of Highways was not too satisfied with the job that was done, from what I gather, because they were engaged and they would do part of the work and then later on he would be in the position where he would have to get another contractor to do the final clearing. This is what I've been given to understand. But that is beside the point. Having talked to some of the members of these community councils of northern Manitoba I find that there is very considerable dissatisfaction among some of those members not having sufficient funds to deal with

MR. CHAIRMAN: Keep the conversation down

MR. FROESE: . . . and that their operations are very limited as a result. I remember

(MR. FROESE cont'd) talking to one of them from Ilford -- not only me but the Member for Churchill was with us at the time -- and he let it be known in no uncertain terms the situation, in fact it was almost deplorable, that there was no development taking place and he had many things to suggest. What happened to the million dollars that we set aside a year ago in the Estimates for this development corporation? What has been done with it? Is it still sitting there or has it been put to work? I think if we make monies available and have communities of this type up at Ilford that can put it to use certainly I would like to see these members of the Council that have initiative that would like to get things done in the north, that maybe he may be able to do so.

The Member for Inkster mentioned Crown corporations, the legislation is there. He mentioned Moose Lake Cutters. We have been discussing these in Committee and we have had reports and I think there is some promise, at least the situation had improved very considerably according to the chairman's report of that particular Committee when we dealt with it. But again I want to point out that apparently the operations are very limited under the Northern Commissioner, that he is dealing mainly with the communities development committees and that's as far as it is. As far as pollution is concerned -- is that under the Minister's jurisdiction that we're dealing with at the present time? It's not? So that limits it once more. The Member for La Verendrye says there is some but it's not under his jurisdiction so I'll leave that for the time being.

Mr. Chairman, I want to come back once more to this matter of having roughly half a million dollar surplus in one of the items that was approved last year, namely The Pas Special Area Agreement under this Department. And I take exception to this, to this being just carried over into another year because the votes that we're passing here, the resolutions, the various amounts that we're passing here, are lapsing after the year's over. There should be no carryover and I hope the Minister of Finance is listening because he should know. This is one of the big complaints that Mr. Henderson made in his Auditor General's report in the Federal Government. I know from today's Tribune there's an article on the Editorial page, "The Watchdog's Report", and I'd like to quote from that article because it points up this very thing that is happening right here before us and I take great exception to it. The article says here and I quote "In his annual report last year Maxwell Henderson accused the government of sloppy administration practices which cost the Canadian taxpayer at least \$225 million. This year he claims parliament's control over government spending is seriously weakened by growing tendency of the administration to move unspent funds to special accounts"

MR. CHAIRMAN: Order, please. I would suggest to honourable members if they want to carry on conversations, I've told you before, the place to do it, not in here when an honourable member is speaking. The Honourable Member for Rhineland.

MR. FROESE: Thank you, Mr. Chairman. I think Members should pay attention to what is happening right here in this House. I'm quoting from this article, and I'm continuing. "This year he claims parliament's control over government spending is seriously weakened by growing tendency of the administration to move unspent funds to special accounts so they will be available for spending in future years." This is exactly what is happening in this department here. The Minister stated that out of the \$645,000 voted last year, only \$101,000 had been spent and the rest was being carried forward into this year. Mr. Speaker, I challenge this because this is not according to our rules, this is not according to our legislation. The monies that we pass in Estimates are only good for the year that they are to be spent and any carryovers should not just be carried on in that same Department and spent.

So I continue on, I think I should read another paragraph here: "In his latest report released last week Mr. Henderson said that in the year 1970/71 a total of \$70,088,000 which was not spent passed beyond the control of parliament and went into special accounts. This brought public funds available to the government for spending without further reference to the nation's elected representatives to \$291,693,000 as of March 31, 1971. Under the circumstances, it is easy to see why the Ottawa government does not care for the attentions of the Auditor General. After all what government does want it's errors and practices listed for the public to study. Unfortunately however, in previous years at least, the Auditor General's report does not seem to have received the attention from MPs it should have. Hopefully things will be different this year." The article goes on and gives further support to this statement. Mr. Chairman, I certainly take very strong exception to what is being done and what is being practiced here right in this department and I would . . .

MR. CHAIRMAN: The First Minister on a point of order.

MR. SCHREYER: Mr. Chairman, I believe it is a point of order. The honourable member has been quoting now for some few minutes from an article which is quoting Maxwell Henderson, the Auditor-General of Canada, in his Report to the Parliament of Canada and I gather the honourable member is somehow implying that the Federal Government's auditor is -- that his remarks are directly applicable here. The fact of the matter is that it's a completely different subject matter.

MR. CHAIRMAN: The Honourable Member for Rhineland. Resolution 40, please.

MR. FROESE: Well, Mr. Chairman, we know from past experiences and this has been the practice in this House that all Estimates passed, once a year is over they lapse. And the Minister just reported that we have a surplus under that one item of over half a million dollars and he says it is being brought forward into the new year. Well, we haven't given approval to passing this item and if he wants to use that money in the current year then certainly it should be listed and approved for the current year.

MR. CHAIRMAN: Resolution 40 (a) -- passed . . . the Honourable Commissioner for Northern Affairs.

MR. McBRYDE: Thank you, Mr. Chairman. I think maybe I'd better deal with that last point first, Mr. Chairman. The member was under some misunderstanding. I mentioned \$101,500 figure. That was the amount spent under the jurisdiction of the Commissioner of Northern Affairs for the Information Communication Program. The other departments' allocations under The Pas Special Area Agreement appeared under their budgets and I can summarize them for you even though they're not in my Estimates. Highways last year spent 68,000, Executive Council 56,000, Municipal Affairs 1,028,000, the Northern Affairs like I mentioned 101,500.00. The Member for Rhineland mentioned the Federal method. I believe you were talking about the Federal method of budgeting; and this is a cost sharing fund with the Federal Government, so he would be right in terms that in that cost sharing system it is possible to carry forward monies for completion of projects that were started under The Pas Special Area Agreement.

The Member for Rhineland also mentioned that community councils -- that he talked to some of the community councils and they just weren't satisfied with the amount of funds they had. Well, Mr. Chairman, I talked to the Town Council at The Pas and they weren't satisfied with the amount of money they have. I talked with the Indian Band Council at The Pas and they weren't satisfied with the amount of funds they have. I talked with the Local Government District Advisory Committee and they weren't satisfied that they had enough money. I talked to most of the Ministers of this government and they're not satisfied that their department has enough money. So I think it's a pretty common complaint with any political body trying to get things done that they just don't have as much money as they feel they should have to go ahead and get the job done.

While I'm answering the Member for Rhineland, I overlooked a inquiry he made the first time that he spoke -- and that was under Item (f), Mr. Chairman, the Shared Community Projects section -- and the Member for Rhineland asked did you spend \$389,000 for surveys. And I had passed over that when I was answering the question; my staff pointed it out. The \$389,900 covers the following kinds of expenses: It covers all services to the new developments that are caused mainly by remote area housing or new housing units going in and causing a new development to take place within that community. It includes the capital construction where the construction costs are cost shareable with the community. It includes the building and maintaining of the streets or roads in the new subdivision. It includes the clearing, surveying and grading, the culverts, the drainage; it is the development really of a new planning area of new subdivision. That figure of 389,000 also includes the road maintenance and the cost of maintaining existing roads at Norway House. This is cost shared on a 50/50 basis with Indian Affairs under an agreement with the Federal Government. We are responsible for the costs of 50 percent of the school bus routes and there has been newly completed 28 miles of road plus -- there are some other facilities such as bus shelters and docks because the roads don't go all the way, they have to use the water in some cases. So that's the maintenance of the roads in the upgraded -- keeping up of the shelters. It also includes the cost of maintaining the equipment to grade the roads; we have equipment there, and included in that particular maintenance of roads we're also doing some training of local residents to operate the equipment and to maintain that equipment. That amount is -- we feel now it's going to be between 110 and 120

(MR. McBRYDE cont'd) thousand dollars just to maintain, because they are new roads and in soil conditions that are not opportune for maintaining.

The services for new subdivision really you'd call it I guess if it were in a city -- we're presently proposing to or in the process of starting to do work in Mallard, Moose Lake, South Indian Lake, Manigotogan, Norway House, Seymourville, Pine Dock, Barrows and Camperville this coming year for the new houses coming in for new lots for those houses. That amount also includes -- I mentioned the road construction, we are doing this on a 50/50 cost sharing basis with Indian Affairs. Pukatawagan is one of the communities and Oxford House is another, Williams Lake near Moose Lake is another of the communities that are affected in that \$389,900.00.

There was some discussion earlier about -- you know, I think I'll leave that one, Mr. Chairman, until I get into the Northern Task Force Report.

I think that pretty well covers the comments made by honourable members. I don't think I'll say anything in regards to the comments of the Member for Inkster. I mentioned at the opening of my remarks that he brought about the changes in the legislation that allowed for the local self-government and clarified the possibilities for local self-government in the Northern Affairs community areas. As I mentioned earlier I restricted myself in my comments pretty well to the Estimates of the Department of Northern Affairs. The members have wished to range a little bit beyond the Estimates of Northern Affairs and I think that it's justified that they do that as we recognize the importance of northern Manitoba within the over-all structure of Manitoba.

But a number of members held up the Task Force Report and said, well have you done any of those things? There's -- how many recommendations? -- 49 recommendations. Have you done any of those things? And I know my colleagues were getting impatient, but I'm not. So let's take a look. How have we done in terms of that Northern Task Force Report? The first recommendation is that the Remote Areas Housing Program be extended and improved to meet northern needs. The Remote Areas Housing Program was a hundred units per year previous to our coming to office and we've doubled that amount and it's now 200 units a year in various communities -- and as I've mentioned we do considerable work now in conjunction with the Housing and Renewal Corporation to prepare and see that these new houses are on properly surveyed lots, properly laid out so that if at any future date that community does develop a sewer and water system the houses are in such a situation as it would be easy to adapt them to a sewer and water system. So, so far so good; one out of one. The second recommendation -- (Interjection) -- Yes, Mr. Speaker, there is -- I believe that there is a request for 10 houses before the Remote Areas Housing Committee and that 10 of those -- 10 houses are going to be built this year with a possibility of more to be considered still for this year, but I believe that 10 have been approved. You'd have to double check with the Minister of Municipal Affairs and the Manitoba Housing and Renewal Corporation. Northern Affairs has done some of the remote housing work on contract with Manitoba Housing and Renewal Corporation. I don't believe we've completed a contract yet for this year with them so they're still responsible for the Remote Areas Housing Program in our area until we do complete a contract with them in that regard.

The second point mentioned is that the Manitoba Hydro take steps to accelerate, improve and expand electric power services in the north. Now, Mr. Speaker, I believe that all members are aware, and it's been announced on numerous occasions by Hydro, by the First Minister and by other members of the Government that Manitoba Hydro has adopted a policy of providing electrical services either line services or diesel unit services to communities with 20 consumers or more. And I believe, Mr. Speaker, that they've pretty well covered all those communities with 20 consumers or more. There is some problem in those communities with 20 consumers or less and this is where Northern Affairs is moving in and working with Manitoba Hydro to establish services where there are 20 consumers or less. The first one was done last year, Princess Harbour; there are two more proposed for this year, that's Loon Straits and Big Black River. They're communities with less than 20 consumers in them. There are a few other communities still to go after that, and in some cases where you get down to four families or so you wonder if they are going to stay or whether it's worthwhile really putting the effort in. So, Mr. Speaker, so far that's two out of two in terms of the Northern Task Force report.

That the role of the Clean Environment Commission be strengthened so that immediate

(MR. McBRYDE cont'd) action can be taken on air and water pollution problems in the north. Well, Mr. Speaker, I believe that the members are aware that the Clean Environment Act has undergone considerable amendment. It is our feeling it has been strengthened. There is now investigatory staff that works on this commission and there are more of them than there were before. The other areas where Northern Affairs is moving in is in terms of local garbage disposal and night waste disposal, in terms of water purification and chlorination in these communities.

While I'm on that subject, Mr. Speaker, I would just like to comment briefly on something that I have certainly been concerned about and raised a considerable number of times with my colleagues, and that is the nearing of completion at Churchill Forest Industries of a 135-foot diameter pollution control facility that will go into operation this month. Known as an effluent clarifier the facility will receive the main effluent streams from the industries pulp and paper mill. So, Mr. Speaker, this is something that the people in The Pas area and down the Saskatchewan River from The Pas were very concerned about, and I'm pleased to see that this work that we've been urging for some time and that the Government has agreed that it go ahead, that this is now nearing completion. Certainly the people in the communities on that river chain are very familiar with the pollution problem. The Member for Rhineland asked what waterways are still closed to commercial fishing. The Saskatchewan River, Cedar Lake and Sipiwesk Lake are still closed to commercial fishing; all other areas have been opened as of the summer fishing program that starts on June 1st.

The fourth item, Mr. Chairman -- if I can go on uninterrupted -- was that a Special Council program be intensified in order that each community in remote areas may have an established Resident Peace Officer as soon as possible. Mr. Speaker, the Resident Peace Officer program was not available -- and this is where the Member for Rhineland he was asking some questions, I believe -- except for Reserve or Treaty Communities. As the member may or may not be aware many of the communities in the north have a percentage of non-treaty population who live next to the reserve but not on the reserve, some on reserve but most off reserve, in the treaty population. The Indian Affairs Branch in conjunction with the RCMP had a Community Constable Program; they have -- I know for example -- two constables in The Pas, they have one in Moose Lake that I'm aware of, I know in the Peguis area there are two and the program is working out quite successfully. These are auxiliary constables, or special constables; they report to the RCMP and work closely in conjunction with the RCMP, the RCMP does the training. Now we have been hoping to get a similar type of program for the non-treaty communities, or for those communities that are combined treaty and non-treaty -- and this year will be the first year we're able to get some constables, special constables in -- not on reserves -- and this will be done through the Commissioner of Northern Affairs. I believe this first year though we're proposing that four special constables be appointed. This will be on a -- we're trying hoping for a 25 percent cost sharing with communities. It's always nice to have cost sharing with the communities and then they're fully aware of the cost of every program that goes on and they are more able to set their own priorities in that program. It appears that there might be one or . . .

MR. CHAIRMAN: The Honourable Member for Swan River.

MR. BILTON: I believe he certainly mentioned it several times in regard to my own area -- I don't know where his north begins but I know where the north begins, and I did make an appeal to the Attorney-General on at least two occasions that some consideration be given for the appointment of a Special Constable into Pelican Rapids.

MR. McBRYDE: Yes, I'd like to thank the Member for Swan River. I don't know if that's one of the areas that have applied thus far to . . .

MR. CHAIRMAN: . . . to the honourable members attention -- there seems to be a relatively bad habit that's cropping up here amongst members lately in Committee of Supply which members seem to jump up and interrupt another member when he is speaking. Now I haven't drawn this to the members' attention before but this happened on two or three occasions today and a couple of other times last week. I don't want this to happen again. -- (Interjection)

MR. BILTON: Mr. Chairman, I hesitate to interrupt your thinking, but are you objecting to the question that I asked the Minister a moment ago?

MR. CHAIRMAN: When an honourable member is speaking for the honourable member's information he must gain the permission of the member that is on the floor if he wishes the floor, unless it's a point of order or a point of privilege.

MR. BILTON: I understand -- but at the same time the Minister is giving an extended speech, Sir, and the subject that I brought to his attention may be overlooked at the time he gets through at 9 o'clock.

MR. CHAIRMAN: The Honourable Commissioner of Northern Affairs.

MR. McBRIDE: Thank you, Mr. Chairman, the question is direct to the point that I'm speaking like the Member for Swan River was and I'm quite willing to yield for a moment to hear the question. So that's, so far Mr. Speaker, four out of four that this Government has dealt with that the Northern Task Force has recommended.

The fifth one is that the Manitoba Liquor Control Commission be instructed to strictly enforce the liquor regulations in northern communities and settlements; and further that where the privilege of local option is not available that no new liquor outlets be established without the prior approval of the community. Now, I know that the Member for Portage is not here -- the Member for Portage during the Northern Task Force report -- and I'm not sure if the Member for Swan River was there or whether he frequents the Gateway Hotel in The Pas or not, but we witnessed an incident that certainly brought this home to us and since that time the Liquor Commission has established a full-time liquor inspector in northern Manitoba who is stationed at The Pas. I know that there is still some dissatisfaction with the enforcement of liquor regulations in The Pas itself and I have communicated that dissatisfaction to the Chairman of the Liquor Control Commission. I do not believe there is an election or a voting procedure presently established in terms of if people want a liquor outlet in their area. I know that communities have been consulted in the two instances where new outlets have gone in -- sort of a sounding of the community was taken before the new outlets were allowed to establish.

The sixth recommendation of the Interim Report was that provincial recreation grants be made available to Indian bands and to Northern Affairs Mayors and Council. We have a policy in Northern Affairs, it's a one-time policy although it may have to be repeated after quite a number of years, but right now we make available to the communities \$500 -- the first \$500 and 50 percent of the second \$500 for the purchase of recreation equipment. As members are no doubt aware, the policy that was announced by the Minister of Tourism and Recreation within the last few weeks outlined a program for assistance in capital expenditures for recreation purposes which will apply equally to the Indian bands and to Northern Affairs Community Councils.

The seventh recommendation of the Northern Task Force was the Provincial Government insist upon the continuation of Canadian National Railway passenger service on the Bay Line. The Railway Commissioner is not here. We have pursued this matter; it's a decision that rests outside of this government but we have certainly made our opinion known in that regard. That airstrip and airport facilities be upgraded to provide for all weather use in the large communities of Churchill, Thompson, The Pas, FlinFlon and Lynn Lake; and further that airstrips in larger isolated communities be equipped with navigational aids for light aircraft and other -- (Interjection) -- Oh, I'm sorry, I hear the Commissioner of Railways is here -- be equipped with navigational aids for light aircraft and other required improvements.

As members are no doubt aware, there has been an extensive airstrip program and a new policy announced. The airstrip program is presently operated by the Department of Mines and Natural Resources Government Air Division. New airstrips are being built and old airstrips are being upgraded and improved and terminal buildings are being put in because it gets pretty cold standing out there in winter waiting for the plane to come in. Norway House Airport is now licensed and equipped with a non-directional beacon as a navigational aid and I believe that there are regular scheduled large aircraft flights into Norway House since that facility was brought to that state.

That the Department of Transport take steps to assure presence of locally based air charter service in more isolated communities. That item, Mr. Chairman, comes under the jurisdiction of the Federal Department of Transport not the provincial one. New applications are being heard quite regularly for scheduled service. I don't think that dissatisfaction that the Task Force heard has been entirely overcome in northern Manitoba. I think there are still some communities dissatisfied with the carriers who have license to operate in that area. However there has been considerable improvement. I know myself for example at Moose Lake that used to get four to ten charters in one day, has now, at our request, inaugurated a schedule flight service. That saves the government people money as a scheduled flight

(MR. McBRYDE cont'd) service as well as the local residents are now able -- they would have to charter before for example for \$80, now they can schedule flights of \$15.00.

That the internal road systems in isolated communities be improved and where a question of federal and provincial responsibility is an issue that this be resolved. The internal road system in isolated communities are gradually being developed and improved and brought up to higher standards. I could give members a list of the amount of roads in the communities now -- or is that new roads? Just briefly for example, Berens River has six miles; Blood Vein has two miles; Seymourville half a mile; Thicket Portage four miles. Many of these are in communities that have no outside road access so the internal road system is reasonable limited.

No. 12 is that the Department of Transport consult fully with the people of Lynn Lake, Snow Lake, Flin Flon so that these communities have a voice in the creation of the main highway connecting Lynn Lake with a provincial highway system. We went into that a considerable amount at a Task Force meeting in Lynn Lake. The Premier and myself were visiting Lynn Lake not too long ago. The people are quite pleased that they're going to have after many many years of living in that community without a highway that the highway will be finished either late this year or early next year so they'll have access to the outside world from that community. This of course will go to such places as Leaf Rapids and Nelson House and it will be close enough to South Indian for them to make use of it and allow them to get out to Thompson. I know that if you ask people in the north and the most obvious thing to people living in places like Thompson, Grand Rapids, Lynn Lake is the great improvements in the road system in northern Manitoba and they're very aware of the government's intensive effort in that regard.

That an examination take place of the mail service that exists in the north particularly in the isolated communities and that the Postmaster-General be urged to take steps to correct these inadequacies. The communities have some direct contact because that is a federal matter themselves. We have had some contact with Northern Affairs and been able to get in cooperation with them improvements in some places such as Brochet, Ilford, Pukatawagan and Cross Lake and for the first time post offices were established in Split Lake and Granville Lake. It is federal responsibility; it's a matter of us urging them as well as the communities themselves contacting their federal representative or urging directly to the Federal Government to get that improvement in mail services.

MR. CHAIRMAN: The Honourable Minister has five minutes.

MR. McBRYDE: Thank you, Mr. Chairman, I've got another forty to go yet. The members wished to see how we were doing on this list, I think it's very impressive and it shows the intensive interest of this government in northern development and therefore I'll go on to a few more of them.

That Manitoba Telephone service be requested to accelerate its efforts to provide reasonable telephone service to all communities in the north, and further that uniform deposit system for installation of service be established on a province-wide basis.

Mr. Chairman, I have a note on that somewhere. What we've done in the sort of the least -- in the worst cases is provide an internal telephone service to the communities plus the two-way radio telephone system. We've paid part of the costs of the internal system, the equipment is provided by MTS and we provide for the flying in of the technician and local labour cost in setting up that internal telephone system. I believe they are mostly responsible for the two-way radio system.

We've also spent some money to assist with the transportation costs for the Manitoba Indian Brotherhood who were setting up a two-way system in some reserve communities in Northern Manitoba. It's also been fortunate that there's been a new technological development in telephones -- I'm sorry I forget the technical name. There is a high frequency single side band service which is almost as good as a regular telephone line except you erect the tower in one place and it can go up to 40 miles to the nearest -- if there's a telephone exchange within 40 miles away. For example in Waterhen, Skownan, Mallard, they beam their telephone signals to Winnipegosis and have pretty near as good a service as a rural telephone exchange with that method of telephone operation and this technological change will help us in remote communities that are close enough to a regular exchange to have this service.

Mr. Speaker, my colleagues are getting very impatient, it's a very long list. I think the record of the government in this regard in terms of these items and I think one of the

(MR. McBRYDE cont'd) members said that the Minister should have this on his desk. As a matter of fact I sent a note up to my office and the Task Force Report was sitting on my desk and I glance through it quite frequently because it makes me feel good when I see all the things that the people said they wanted us to work on that we've been working on.

So I think, Mr. Speaker, there is no doubt that this government, unlike the previous government, have been willing to involve ourselves in an intensive effort in northern Manitoba, to be able to listen to and respond to the wishes and needs of the people in the communities in northern Manitoba in a more effective manner than has been the case in the past. I was quite surprised during our review of Estimates in Cabinet that if a civil service department was having trouble getting its Estimates through Cabinet, they would start saying well here's how this program helps northern Manitoba and they felt that this would help them get their estimates through easier. I think this is a good indication of the attitude of this government towards northern development, and, Mr. Speaker, I don't believe we are doing it in disregard to southern development but we are doing it because there is a greater gap and a greater need in northern Manitoba.

Mr. Speaker, when I spoke not too long ago in Lynn Lake I said to the people that there are a number of problems. One is making the services in northern Manitoba up to standard with the services in southern Manitoba, and this is not an impossible problem to solve. You can see the answers, all you have to do is upgrade the services. You have to build better roads, better airstrips, you have to get television service where there is no television service, telephone service where there is none. We can see what to do. It's a matter of time and money and we're making every effort both regards time and money.

There are other problems, Mr. Speaker, that are a little more difficult in which this Commissioner of Northern Affairs has to address himself and that is the problem of the disparities within northern Manitoba. It's not too hard to solve the disparities throughout Manitoba or between northern Manitoba and southern Manitoba because we know the answers; it's a matter of time and money. The disparities though between the isolated communities and the urban communities in northern Manitoba and the standard of living that's available in urban communities as compared with the isolated communities is quite severe and this is a much harder problem to solve, Mr. Speaker. It's not as easy as the other problems. It's a problem of different ways of life, of changes in the economic system and we're not sure we have all the answers in how to bring about that sort of change. We think we have the answers in the other regards. We're certainly not sure that we have the answers in terms of the social change necessary to help the people in isolated communities enter into the mainstream of life in the Province of Manitoba.

MR. CHAIRMAN: The Honourable Member for Rhineland.

MR. FROESE: I'm quite willing to pass the Estimates after I've made my concluding remarks. I think I should congratulate the Minister on being as conversant with his department as he is. I was surprised, favorably surprised. But coming back to the point that I raised earlier. It now appears that there was more spent than the \$101,000.00. Had the Minister made that statement clear earlier this afternoon certainly I wouldn't have come at him the way I did. I find now from the statement that he made just a little while ago that more of the monies have been spent in other departments. Is that correct? And if there's a balance left I would like to know. On the other hand, we are allocating \$315,000 this year. Is this the amount that will be spent by him under his department or is part of these monies going to be spent by other departments again? I think I would like to get this clarified once and for all.

MR. McBRYDE: Yes, Mr. Chairman, I addressed myself to that earlier but I'll just explain it again briefly for the Member for Rhineland.

The total amount of the Information Communication Program which is part of The Pas Special Area Agreement, there's many other parts in other departments, some of them have passed already and some haven't. The Information Communication Program is \$315,600.00. The cost-sharing formula is a bit complicated, that is it's 25 -- certain percent of so much money and then the percentage changes for more. But this year in this Estimate the federal share of this \$315,000 is \$219,000 even, and that shows up in the provincial revenue estimate book as revenue from the Federal Government to the Commissioner of Northern Affairs. So that leaves the province for the Information Communication Program for this year \$86,600.00. Now the provincial share will go up next year and up more the following year. The Federal

(MR. McBRYDE cont'd) Government bears the heaviest responsibility earlier on shifting to the provincial increased responsibility toward the later stages of the program.

MR. CHAIRMAN: The Honourable Member for Churchill.

MR. BEARD: . . . I just spend a couple of minutes before you close, Mr. Chairman, but listening to the Minister, I hope the First Minister was listening to him because really as you listen to him wander in and out of the boundaries that the Northern Affairs Bill did cover, I think should bring to bear the fact that actually it is almost impossible for the Commissioner of Northern Affairs to deal solely within the areas in which that bill allows him to operate, and I think this is one thing that the government has to face up to. I think, secondly, of course again -- and I know I'm repeating myself, Mr. Chairman -- but it's impossible to do the job properly with the monies that are allocated and the way that the Commissioner is allowed to operate. These conditions are outdated now, the monies that are being spent in the north dictate that a different look, a new look, has to be given to this department.

It's just utterly ridiculous that Northern Manpower fall under the Department of Agriculture, and I can't see where, in fact, Northern Co-op should come under the Department of Agriculture. It's too far removed from the centre of this province and I think it's too far removed from those that have to administrate it. I think the administration of Northern Affairs has to be moved closer to the community in which it operates and certainly it must be closer to those that they have to deal with. It's no good any more somebody flying up for the weekend and trying to look after the problems these people are faced with. They can face up to the problems that they're used to dealing with on a day-to-day basis for the last 100 years but as they face new business it's something altogether different to them and certainly in the field of Co-ops -- we have faced it in Ilford, and it is something that is haunting the whole area and certainly most of us feel that the answers are really right there in Ilford. But the people that have the power to give them the go-ahead refuse to accept this and so consequently we're faced with a large deficit and this Fish Co-op is facing a problem that is being created by the Co-op services here and inadequate management that they have operated under for a number of years. So I think all in all we're going to have to take another look at it, particularly the government is going to have to and say what's best for northern Manitoba. If they're going to spend sixty millions of dollars then they're going to have to see to it that they have the proper staff up there, adequate staff to see that the money is spent properly, make sure that there isn't a duplication and make sure that the Federal Government monies, they're getting the whole -- the amount that the Federal Government have available and make sure that we're there to get it when it's made available.

MR. CHAIRMAN: Resolution The Honourable the First Minister.

MR. SCHREYER: Mr. Chairman, there are two minutes left and perhaps in one minute I can advise the Honourable Member for Churchill that suggestions with respect to the re-organization of government so as to try to better service the needs of particular regions are often received -- and I can advise the Honourable Member for Churchill that not just this government but the governments of other provinces, Ontario in particular, have looked long and hard at the concept of trying to establish departments of government on regional bases and they have rejected the idea. They are if anything trying to proceed by way of close coordination between departments, each of them with a particular field of service or discipline, rather than try to set up a Department of Southern Affairs or Northern Affairs or whatever. We do have a Commission of Northern Affairs, and its primary purpose is to serve the function of local government where none exists as we normally understand the term "local government". And in addition to that in a rather logical way the Commissioner of Northern Affairs -- in addition to providing the function of local government also does coordinate as between the various departments of government that deliver, carry out certain services in the northern part of the province. I really don't think that there is anything to be gained -- beyond some votes in the short run -- in going ahead with this idea of setting up a department based on regional geographic considerations alone. Insofar as the suggestion that Manpower Corps in the north is ridiculously situated because it is under the Department of Agriculture, there is really a correction to be made, Mr. Chairman -- Manpower Corps is administered -- that the Minister responsible for the program is the Minister of Agriculture but there is no particular reason in the world why the Commissioner of Northern Affairs cannot keep in very close operational liaison, and in fact does. The Co-ops is not under Agriculture as my honourable friend believes, it is a separate department. All in all what is important is not

(MR. SCHREYER cont'd) so much the structuring

MR. JORGENSON: Mr. Chairman, it's 9 o'clock.

MR. SCHREYER: . . . just to complete the sentence, Mr. Chairman -- what is important is that there be liaison between departments rather more than set up separate departments on geographical lines.

MR. CHAIRMAN: The hour being 9 o'clock, Committee rise and report. Committee rise. Call in the Speaker.

Mr. Speaker, the Committee of Supply has directed me to report progress and asks leave to sit again.

. continued on next page.

IN SESSION

MR. SPEAKER: Order, please. The Honourable Member for Logan.

MR. WILLIAM JENKINS (Logan): Mr. Speaker, I beg to move, seconded by the Honourable Member for Point Douglas that the report of the Committee be received.

MR. SPEAKER presented the motion and after a voice vote declared the motion carried.

SPEAKER'S RULING

MR. SPEAKER: Before we proceed into Private Members' Hour, on Friday I took a resolution under advisement on a point of order. I wish to thank the Honourable House Leader for drawing my attention to the validity of proceeding with the resolution of the Honourable Member for La Verendrye. I also thank the honourable members for contributing to the point of order. The resolution in its operative part asks the Assembly to consider a Capital Gains Tax Rebate System. Qualifying and embellishing the proposal of the resolution is the instruction that the rebate apply to certain estates and be contingent to actual liquidation of assets. The Honourable Minister of Labour raised the question of procedure in that Bill No. 5, The Succession Duty Act provides the opportunity to debate the same issue and that debate and decision could be made in various forms when Bill 5 was under consideration again. A wide latitude to relevancy being essential to a good debate one cannot dismiss lightly the point presented by the Honourable Minister of Labour. At the same time the assumption must not be made that resolutions should therefore be ruled out of order because debate may take place on another motion on the Order Paper at a later date. In this instance we are guided by Beauchesne, Citation No. 148, subsection 2 and I quote: "It is irregular to reflect upon, argue against or in any manner call in question and debate the past acts of the proceedings of the House on the obvious ground that besides tending to revive discussion upon questions which have already been once decided, such reflections are uncourteous to the House and irregular in principle inasmuch as the member is himself included in and bound by a vote agreed to by a majority, and it seems that reflecting upon or questioning the acts of the majority is equivalent to reflecting upon the House." The Assembly has decided by adopting on April 21 second reading of Bill No. 5 which is decision in principle that a tax on property of estates shall be paid. The resolution with its qualifying instructions to the subject of Capital Gains Tax Rebate would be in contradiction to the decision already taken by the House. I therefore cannot accept the option of entertaining the resolution in its present form, so therefore we proceed to Resolution 13 --(Interjection)-- 15, I'm sorry.

The Honourable Member for La Verendrye.

PRIVATE MEMBERS' RESOLUTIONS

MR. LEONARD A. BARKMAN (La Verendrye): Mr. Speaker, I have not the resolution before me, I wonder if the Clerk perhaps has it. I believe ... Thank you.

Mr. Speaker, I beg to move, seconded by the Honourable Member for Assiniboia: "WHEREAS the current" -- I believe I have the wrong one here. I think this one's on Medicare.

Mr. Speaker, I beg to move, seconded by the Honourable Member for Assiniboia:

WHEREAS rural residents in Manitoba are suffering economic hardship and in many cases are declining in population; and

WHEREAS an order to remove existing inequities suffered by residents of rural Manitoba and encourage location of industry in rural areas by removing economic barriers to location of industry in rural centres; and

WHEREAS northern Manitoba residents suffer an undue cost of telephone communication with the southern portion of the province;

THEREFORE BE IT RESOLVED that the Provincial Government instruct the Manitoba Telephone System to remove long distance toll charges for phone calls made within the boundaries of Manitoba.

MR. SPEAKER: Moved by the Honourable Member for La Verendrye, seconded by the Honourable Member for Assiniboia - The Honourable Minister of Labour.

MR. PAULLEY: Before the resolution is entered by you to the House - and as I understand it once you have done that the resolution is in possession of the House - may I rise on a point of order that I do not believe that it is within the competence of a private member of this Assembly to introduce a resolution such as proposed by the Honourable Member for La Verendrye dealing with instructions as to the return to a Crown corporation, namely in this

(MR. PAULLEY cont'd) particular instance, the Manitoba Telephone System in removing long distance toll charges for telephone calls made within the boundaries of the Province of Manitoba. I believe, Sir, that if you would look at Beauchesne, Fourth Edition, Citation 253 on Page 217 that is has been in that Citation established in that particular case dealing with the Canadian National Railways that it was not within the competence of a member to change the rates. In addition to that, Sir, may I point out to you for your consideration that as I understand it the rates of the Manitoba Telephone System are subject to review by the Public Utilities Board of the Province of Manitoba after said Board has had representations made to it.

Further, Mr. Speaker, I note that the resolution proposed by the Honourable Member for La Verendrye in the operative part of the resolution suggests that the Provincial Government instruct the Manitoba Telephone System to remove certain charges. I think that it is traditional that while the government of the Province of Manitoba has certain jurisdictions over the operation of the Manitoba Telephone System and other Crown corporations, it cannot under the terms of our legislation instruct what should be done insofar as rates are concerned.

I suggest, Mr. Speaker, therefore to you that you consider as to the advisability of the acceptance of this resolution and suggest that now, Sir, that you rule it out of order; and the alternative, Sir, if you haven't had an opportunity of considering the various citations - and there are many, in addition to the one that I have quoted - that you take under advisement as to the admissibility of this resolution.

MR. SPEAKER: The Honourable Member for La Verendrye.

MR. BARKMAN: Mr. Speaker, on that same point of order, I wonder with permission from you and the Assembly if perhaps we could change that, instead of using the word "instruct" "consider the advisability to request".

MR. SPEAKER: The Honourable Minister of Labour.

MR. PAULLEY: Mr. Speaker, a similar proposition was made on another resolution. I say in all due respect to my honourable friend that I would not be prepared as the House Leader to accept an amendment at this time. I would prefer, Sir, that you take under advisability the resolution in its present form and it would then in my opinion permissible for the honourable member to bring it in in proper form if you so desire.

MR. SPEAKER: The Honourable Member for Rhineland.

MR. FROESE: Mr. Speaker, on that same point of order I think the Member for La Verendrye has made a fair request and I think that would put the resolution in the proper order and I think you should accept his suggestion so that we can consider the resolution before us.

MR. SPEAKER: The Honourable Member for Assiniboia.

MR. PATRICK: Mr. Speaker, on the same point of order I don't believe that in the ten years that I've been in the House that any request to change the wording of a resolution has ever been denied; it's been always granted. Furthermore, Mr. Speaker, you have accepted an identical resolution, the same wording in respect to Resolution No. 11. It's the same exact wording that was amended subsequently after there was about six speeches in the House on it, but you have accepted the same wording, identical Resolution No. 11.

MR. SPEAKER: The Honourable Member for Morris.

MR. JORGENSON: Mr. Speaker, the House Leader is getting awfully technical in the latter stages of the session. I agree with him that I think the resolution as it is presently drafted would not meet the requirements of the rules; but I also believe that the request made by the Member for La Verendrye is a fair one, and were that request to be met to change the resolution in the abstract it would comply with the rules of this House; it would also be very similar to many resolutions that have been discussed in this Chamber in the past. I see no great difference or no real difference with the request made in this particular resolution than many others that have been debated over and over again in this Chamber; and although I would agree with the House Leader that as presently constructed the resolution's out of order, an amendment rendering the resolution in the abstract would enable it to comply with our rules.

MR. SPEAKER: The Honourable Minister of Labour.

MR. PAULLEY: Mr. Speaker, if I may on that point, I think I made it adequately clear that I was not objecting basically to the introduction of a resolution pertaining to the same subject matter in the abstract because I said so. What I did say, Mr. Speaker, for consideration that the motion as it stands is out of order; and I also said that if a motion is reintroduced in proper form it should be given consideration - but merely just to simply to say, well we'll amend this to be in the abstract should be acceptable. To me it is not sufficient, Mr. Speaker,

(MR. PAULLEY cont'd) just to simply say that in the resolved part of this particular resolution - because, Mr. Speaker, supposing it was changed to the abstract and read: "THEREFORE BE IT RESOLVED that the Provincial Government consider the advisability of instructing the Provincial Government . . ." It is for this reason, Mr. Speaker, that I raise the point. I've no objections to the resolution but I'd like to see it clearly delineated. And I suggest to you, Sir, that if you would consider ruling this out of order, we do not process further with it, and that the license be granted to the Honourable Member for La Verendrye to re-submitting in the abstract, not just at this particular moment, a resolution that will be acceptable. I think there's a big difference. I'm not trying to preclude, Mr. Speaker, my honourable friend for pursuing his objective, but just merely by changing a word or two at this particular time I do not think it is sufficient and I for one would not accept that.

MR. SPEAKER: The Honourable Member for Assiniboia.

MR. PATRICK: Mr. Speaker, on the same point of order again. As I say, I have never in this House seen a correction "consider the advisability" have been declined at any time. Furthermore, the other night the Member for St. Matthews presented a resolution that was most complicated, unreasonable and in the opposition we didn't like it but we accepted it and surely the House Leader can be more reasonable and accept the two words "consider the advisability". And further to that as I stated before, there was a resolution, similar wording, has been accepted before by this House.

MR. SPEAKER: I thank the honourable members for contributing to the point of procedure raised by the Honourable Minister of Labour. I have the inclination to accept the resolution providing we can get unanimity to include the abstract term.

MR. PAULLEY: . . . will not be granted by me.

MR. SPEAKER: In that case I'll have to say that I cannot accept the resolution. Next resolution is Resolution 17. I would like to indicate that Resolution 17 as it now is constructed impinges on our Rules Of Procedure in that we have already passed the Income Tax Act No. 17 second reading in principle, and the instructions on the operative part of No. 17 include provincial income tax to be paid. So therefore I must disallow this resolution as well. No. 18. The Honourable Member for Assiniboia.

MR. PATRICK: Mr. Speaker, I challenge your ruling.

MR. SPEAKER: No. 17. Shall the ruling of the Chair be sustained?

MR. SPEAKER presented the motion and after a voice vote declared the motion carried.

MR. PATRICK: Yeas and Nays, Mr. Speaker.

MR. SPEAKER: Does the honourable member have support? Call in the Members. A STANDING VOTE was taken, the result being as follows:

YEAS: Messrs. Schreyer, Petursson, Green, Paulley, Cherniack, Mackling, Uskiw, Miller, Doern, Shafransky, Toupin, Burtiak, Borowski, McBryde, Hanuschak, Barrow, Boyce, Gottfried, Walding, Johannson, Malinowski, Adam, Turnbull, Jenkins.

NAYS: Messrs. Bilton, Watt, Craik, McKellar, Froese, McKenzie, McGill, Jorgenson, Einarson, Patrick, Ferguson, Blake, Moug.

MR. CLERK: Yeas 24; Nays 13.

MR. SPEAKER: In my opinion the ayes have it, declare the Chair sustained. Resolution 18. The Honourable Member for La Verendrye.

MR. BARKMAN: I was paired with the Honourable Minister of Municipal Affairs. Had I voted I would have voted against.

MR. SPEAKER: Resolution 18. The Honourable Member for Assiniboia.

MR. PATRICK: Mr. Speaker, I ask leave to withdraw this resolution.

MR. SPEAKER: Agreed? So ordered. No. 19. The Honourable Member for Assiniboia.

MR. PATRICK: Mr. Speaker, I beg to move seconded by the Honourable Member for La Verendrye, Whereas improved ecology will cause significant advances in automation of industrial and commercial enterprises and will necessitate some major readjustments in the labour force which can be detrimental to members of the labour force; and Whereas the labour force having a large stake in the effect of automation deserve the opportunity of advance notice and participation in the discussion of the possible effects of such improved efficiency;

Therefore be it resolved that the government give consideration to bringing legislation before this House to provide that for an industrial or commercial establishment that's contemplating any change by introducing automatic processes or taking other planned steps which may displace or cause a reduction in the over-all work force, such workers be given sufficient

(MR. PATRICK cont'd) notice prior to the introduction of such process or change in the following basis: (a) where the number affected is not more than 10 percent of the work force, notice of layoffs to be given not less than 15 days in advance; (b) where the number affected is not less than 10 percent nor more than 25 percent of the work force, notice of the layoff to be given not less than 90 days in advance; (c) where the number affected is not less than 25 percent nor more than 50 percent of the work force, notice of layoff to be given not less than six months; and (d) where the number affected is more than 50 percent of the work force notice of layoff to be given not less than nine months in advance.

MR. SPEAKER: Moved by the Honourable Member for Assiniboia, seconded by the Honourable Member for La Verendrye . . . The Honourable Minister of Labour.

MR. PAULLEY: Mr. Speaker, I don't know how, Sir, you would consider the point that I wish to raise, that when his Honour the Lieutenant-Governor delivered the Speech from the Throne, reference was made and I quote from His Honour's Speech: "In keeping with my government's announced intention to bring about more enlightened and fair labour management procedures you will be asked to give approval to a modern labour code dealing with industrial relations and labour standards." I realize, Mr. Speaker, that the Labour Code is not at this particular moment before the House. I believe that it is traditional that if a Minister of the Crown refers to a Private Member's resolution and announces to the House that the point raised in a Private Member's resolution will be introduced by the government, that is generally acceptable for the purpose of a resolution. I want to assure, Mr. Speaker, you and members of the Assembly and also the Member for Assiniboia that the proposed modern Labour Code as announced by His Honour will contain clauses that are the subject matter of the resolution introduced by my honourable friend. I don't know whether this will be acceptable. I believe, Sir, as I indicated when I first rose to speak it is my understanding when a Minister of the Crown accepts the proposition contained in a Private Member's resolution that the debate will take place at that particular time. I leave myself in your hands in light of the announcement of His Honour and the statement, Sir, that I now make that the proposition contained in the resolution of the Honourable Member for Assiniboia will be contained within the Labour Code. And I do this, Sir, for two reasons; that because it is my understanding of Beauchesne if this particular resolution was defeated then it would preclude the government or the Minister of Labour in my particular case from introducing a resolution that will accommodate my honourable friend.

MR. SPEAKER: The Honourable Member for Morris.

MR. JORGENSEN: Mr. Speaker - the Minister, I can provide him with an answer to his dilemma, just simply vote for the resolution and he has no problem. But I am rather amused by the contortions being indulged in now by the House Leader when he suggests that because a matter is contained in the Speech from the Throne it precludes anybody from introducing a resolution dealing even remotely with that particular subject. Well that's utter nonsense, Sir, because if that were the case - and is as generally known that Speeches from the Throne contain many things that are never never proceeded with. And if the Government wanted to preclude members from this side of the House in proceeding with anything at all they could throw everything into the - - like Mrs. Murphy's chowder, they could throw everything into the Speech from the Throne and nothing could be debated in this Chamber and you know if my honourable friends are deliberately attempting to stifle debate in this House, the House Leader is going about it in the right way. He's doing precisely what I suspect he's been attempting to do all along and that's to preclude debate. Now, Sir, simply because and the House Leader was very careful not to suggest any notation in Beauchesne that would substantiate his argument. Now if he would be so good as to go through Beauchesne and find a citation that precludes the particular resolution that is now before the House from being debated in this Chamber, then perhaps he will have started off at least on the right foot. But the mere suggestion that because there is a notation in the Speech from the Throne on a given subject that that precludes members from introducing resolutions even remotely connected with that subject is not in my opinion an argument against introducing this resolution for debate at this time.

MR. SPEAKER: Any further presentation?

MR. SPEAKER: The Honourable Member for Riel.

MR. DONALD W. CRAIK (Riel): Mr. Speaker, I'd like to speak on the point of order and make reference to an occasion in this House back two or three years ago where a member of the Opposition brought in a resolution that would allow native peoples to sit on school boards, and the government was preparing a bill at that time and when the resolution was prepared, brought in, spoke on by the member who presented it, bringing in the bill myself or preparing the bill, I got up and spoke and said we were prepared to make this move because we're already bringing a bill in, so we simply got up and we unanimously as a House -- the House unanimously, I think unanimously, I don't think anybody voted against it, it was unanimously passed -- the resolution was passed and a few days later the bill came in. I don't see what the difference is here, if the resolution which says "give consideration", it doesn't say you have to do it, it says "give consideration". If it essentially contains what's in the resolution I don't see what the problem is.

MR. SPEAKER: The Honourable Member for Rhineland.

MR. FROESE: Mr. Speaker, on that same point of order. Certainly the resolution is in the abstract, it's just requesting to consider; certainly it is in order and there's nothing wrong with it. I don't think when the House Leader in his remarks anticipates legislation that we as members on this side of the Opposition can consider that such legislation will be coming forward, we have no idea. I think that that can be used as an argument not to have this motion brought forward.

MR. SPEAKER: The Honourable Member for Inkster.

MR. GREEN: Well, Mr. Speaker, I don't intend to spend too much time but on the point of order that was raised by the Honourable Member for Riel, I was the person who brought in a Private Members Resolution. My honourable friend says that the government was preparing a bill at the time, I don't think that that is historically accurate. I think they started to prepare a bill after they saw the resolution but I don't think that we should have a debate about that. Mr. Speaker, the fact is -- (Interjection) -- Well I know what is typical of the Member for Riel and we have all learned about what he said politicians should do so we knew what he did at the time.

MR. SPEAKER: Well, may we apply ourselves to the point of order?

MR. GREEN: The fact is, Mr. Speaker, that there is a considerable difference in the point that the Minister of Labour has raised. In the reference that the Honourable Member for Riel was making there was nothing, nothing in the Throne Speech relating to natives and education. The Minister of Labour has merely indicated that this Throne Speech contains a reference to an enlightened Labour Relations Bill. He's done what has happened in the past; he's got up and said: "For the member's information I want him to know that in that bill the subject matter which he is now introducing will be available for debate. If that doesn't satisfy the Member for Assiniboia in that he can if he feels that the Throne Speech is too general to deal with his specific subject matter and he doesn't accept the fact that the Honourable Minister of Labour is saying that there will be the opportunity for debate on that very subject matter, I don't think that there is going to be an objection to him proceeding. That what the Honourable the Minister of Labour has done - is what has happened in this House on numerous occasions. That the reference in the Throne Speech has been expanded by a specific statement of the Minister to indicate that that can take place. If that doesn't satisfy the Honourable Member for Assiniboia I appear to have the feeling that there's nobody going to stop him from debating, but it certainly isn't the same as what the Member for Riel is speaking about and I was involved in that question myself.

MR. SPEAKER: The Honourable Member for Assiniboia.

MR. PATRICK: Mr. Speaker, on the same point of order, I believe it's quite easy for the House Leader just to vote for the resolution. That's all he has to do. Because if I recollect, two years ago I brought in a resolution on the National Building Code and subsequently we had legislation for it so I think it's been done before so I feel that it is in order.

MR. SPEAKER: Order, please. Order, please. Order, please. I thank the honourable members for their contribution to the point of order. I believe the best course of action would be for me to hold this resolution under advisement. Order! Can't I suggest what I desire and if the House is not in compliance with what I desire they can vote it down. Let's make it as simple as that.

MR. GREEN: Mr. Speaker, on the point of order.

MR. SPEAKER: I am speaking to the point of order. Now as I said before I was interrupted, that I could take the question under advisement and I could hold it until we found out what was in the Labour Code. The Labour Code is a pretty wide area. In cases of anticipation I have usually used the area of decision in respect to what is anticipatory if there's been a clear indication that something would be done. It is not like the Honourable Member for Morris has said that whatever is mentioned in the Throne Speech would rule out debate on a resolution, so there are guidelines. It can also be found in Beauchesne as to how to determine what can or cannot be included in respect to anticipation. But at this moment we have had a clear indication of an honourable member of this House that this matter shall be dealt with and can be debated and I think under the rules of procedure of this House we have to accept the word of an honourable member and that happens to be at this moment the Minister of Labour. So on that basis I think that we should forego debating this resolution at the present time. I rule it out of order on that basis.

MR. FROESE: Is he ruling out of order now . . .

MR. SPEAKER: Yes I did.

MR. PATRICK: Did you rule it out of order or were you . . .

MR. SPEAKER: I did, I ruled it out of order. The Honourable Member for Inkster.

MR. GREEN: Mr. Speaker, on a point of order. I believe that the Speaker's responsibility is to rule a resolution out of order either at the request of honourable members or on his own initiative if he feels that it is out of order. I think that I indicated that the Minister of Labour was raising a point which he was asking the Member for Assiniboia to consider. He was not asking that the resolution be ruled out of order and if you wish to do so on your own initiative then I would like you to know that my feeling is that every member of this House is willing to have this resolution proceed on the basis of the Member for Assiniboia not accepting the undertaking of the Minister of Labour. And on that basis, Mr. Speaker, since the House is in charge of its own proceedings, it would appear to me that the Member for Assiniboia can proceed and nobody has asked . . .

MR. SPEAKER: Order, please. I do believe the Honourable Member for Inkster didn't hear what I said. I indicated that the motion would be out of order at this time and it's done with. And the reason I gave was because I took the word of the Honourable Member, the Minister of Labour saying that this matter was in the Labour Code. I don't think we should debate my rulings. If the honourable member wishes he can challenge my ruling.

MR. GREEN: Mr. Speaker, I do not challenge your ruling but I ask whether there is unanimous consent on the part of the members of this House that the Member for Assiniboia proceed, and if there is unanimous consent with due respect, Sir, there is no . . .

MR. SPEAKER: Order. Order, please. The Honourable House Leader indicated there wasn't unanimous consent because he objected to it being brought in.

A MEMBER: He did not.

MR. SPEAKER: Well, I'm sorry, I am going to have to take a five minute recess and reconsider everything. I'm not going to debate rulings on this floor. Now can we make a decision on that. I indicated the motion is out of order. Order, please.

MR. GREEN: Mr. Speaker, I have a right as a member to ask for the unanimous consent of the members of the House, the Member for Assiniboia . . .

MR. SPEAKER: Order, please. A ruling has been made, a ruling has been made. The honourable member can go through the regular procedure.

MR. GREEN: Mr. Speaker, with the greatest of respect for you, whether a ruling has or has not been made, if honourable members give their unanimous consent for a member to proceed, he is permitted by the House to proceed, and I am asking that the Honourable Member for Assiniboia be given unanimous consent to proceed.

MR. SPEAKER: The Honourable Minister of Labour.

MR. PAULLEY: Mr. Speaker, I've now had the opportunity of looking in Beauchesne; I go to Citation 131 on Page 116 of Beauchesne. -- (Interjection) -- What is that, Mr. Souris-Killarney? You mumble so darn much nobody can hear what you say. -- (Interjection) -- Oh. The Speaker as I understood it asked for a five minute recess and I just raise the point in Beauchesne of Section 131 which deals with the matter of anticipation and "In determining whether a discussion is out of order on the grounds of anticipation regard shall be made by Mr. Speaker as to the probability of the matter anticipated being brought before the House within a reasonable time."

(MR. PAULLEY Cont'd)

The Honourable Member for Morris asked me if I could quote from Beuchesne any citation that might accommodate that particular point. I now do so. I raised the question. However, Mr. Speaker, I'm quite prepared, subject of course to your concurrence, to allow a debate on the proposition of the Member for Assiniboia if it would meet with your concurrence, because 131 goes on further to say -- (Interjection) -- I'm on a point of order.

Mr. Speaker, as I understood it you asked for a five minute sort of hold-you-all until the matter was considered so we're not in House formally, but I just raise this because the Honourable Member for Morris asked me to cite anything in Beuchesne dealing with the point that I originally raised and it states: "That the anticipatory rule which forbids discussion of a matter standing on the Order Paper being forestalled is dependent on the same principle as that which forbids the same question being raised twice during the same session." It was that point that I raised because I announced it was in the Labour Code, the proposition that we have in this resolution will be part of that legislation and I did not want to be placed into a position where the matter having been resolved would preclude the subject matter being reintroduced. That was my whole point.

I agree with my honourable friend, the Member for Assiniboia, Mr. Speaker, as to the general principle contained within his resolution. I hope I have now satisfied my friend from Morris as to the rule in Beuchesne on anticipation. However again, Sir, with your permission or your agreement - I'm not worried about the principle of the resolution - I do want to say, Mr. Speaker, to my honourable friend that the exact wording of the Labour Code is not that of the resolution. I can't say anything further, it may be better.

MR. SPEAKER: The Honourable Member for Morris.

MR. JORGENSEN: Mr. Speaker, far from satisfying the Honourable Member from Morris I am now convinced that the Honourable House Leader is simply attempting to deny debate on this particular matter. -- (Interjection) -- Well if the House Leader welcomes it so much then he should have read further on that same citation that he quoted, because that citation if he'd gone a little bit further says: "A bill must not be anticipated by or more shortly block discussion of a motion, amendment or subject raised on another motion. Any substantive motion standing on the paper blocks the discussion of an amendment", etc. The fact is, Sir, that there is nothing standing on the Order Paper, and until there's something on the Order Paper that suggests that my honourable friend is going to proceed along the same lines as the motion now before us then there is no reason to stop discussion on this particular resolution. When my honourable friend gets around to putting his motion or bill on the Order Paper then he will have an argument that is substantiated by Citation 131.

MR. SPEAKER: The Honourable First Minister.

MR. SCHREYER: Mr. Speaker, speaking to the points of order before us, I daresay, Sir, that the Chair is perhaps in a greater dilemma than ever because of the conflicting advice on the appropriate rules and citations of Beuchesne. It is my understanding of procedure, Sir, that in circumstances such as this it is always perfectly in order and proper for the Chair to take the matter under advisement, that the Chair can never be wrong in pursuing such a course of action if there is the slightest doubt. So accordingly, Sir, I do humbly submit to you that under the particular circumstances might be the wisest course of action.

MR. SPEAKER: I thank the honourable members for their contributions to the point of order and as I indicated at the outset, that was my intention to take the matter under advisement and I shall do so now.

Resolution number...

MR. JORGENSEN: Mr. Speaker, I suggest that the House adjourn for the night, call it 10 o'clock.

MR. SPEAKER: Is it agreed that the House adjourn now?

MR. JORGENSEN: If that's the way you fellows want to operate.

MR. SPEAKER: Order, please. Do we have unanimity in adjourning the House now?
The Honourable First Minister.

MR. SCHREYER: Mr. Speaker, it's a rather unusual request but inasmuch as it's private members' hour, if no private member wishes to insist on the House continuing for the remaining 10 minutes there is no difficulty on this side.

MR. SPEAKER: The Honourable Member for Morris.

MR. JORGENSEN: It's not that unusual a request. Since there's only less than 10 minutes left for the next resolution to be debated, I think it would be a little bit unfair . . .

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MR. SPEAKER: Agreed?

MR. PAULLEY: I move that the House do now adjourn, seconded by the Honourable Minister of Finance.

MR. SPEAKER presented the motion and after a voice vote declared the motion carried.

MR. SPEAKER: The House is accordingly adjourned and stands adjourned until 2:30 Tuesday afternoon.